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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	DODE-00	EUR-01	HA-09	H-01
	INRE-00	INR-01	L-03	ADS-00	NSAE-00	NSCE-00	OMB-01
	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00	SS-00
	TRSE-00	T-01	USIE-00	RPE-00	/024W		
				-----7BDA73 181420Z /38			

O 181416Z NOV 92  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC IMMEDIATE 2269  
AMEMBASSY BRUSSELS PRIORITY  
AMEMBASSY PWPKLLS PRIORITY  
INFO AMEMBASSY BUJUMBURA  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY KAMPALA

C O N F I D E N T I A L SECTION 01 OF 02 KIGALI 04765

E.O. 12356: DECL: OADR  
TAGS: PREL, RW  
SUBJECT; TOWARD ARUSHA

REF: KIGALI 4740

1. C - ENTIRE TEXT.
2. SUMMARY: MEETINGS OF POLITICAL LEADERS WITH RELIGIOUS FACILITATION CONTINUE. HABYARIMANA FOUND THE BISHOPS' FORMULATIONS LACKING IN DETAIL AND

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BELIEVES NOVEMBER 23 ARUSHA MEETING SHOULD START WITH OTHER SUBJECTS UNTIL CONSENSUS REACHED HERE ON BASIC POLITICAL ISSUES. HE WILL CONSULT WITH PRIME MINISTER AND PROBABLY ASK TANZANIANS TO CHECK OUT THIS PROPOSAL WITH RPF. THE MRND MINISTERS HAVE CIRCULATED A PAPER DESCRIBING FIVE POSSIBLE SCENARIOS FOR SELECTION OF LOCAL OFFICIALS AND NATIONAL ASSEMBLY MEMBERS. IT COULD FORM THE BASIS FOR INTERNAL NEGOTIATIONS. HABYARIMANA FAVORS A FORMULA INCLUDING TEMPORARY ELECTION OF LOCAL OFFICIALS. THE COMPOSITION OF THE NEW GOVERNMENT REMAINS THE MOST

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STICKY POINT. END SUMMARY.

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THE SCHEDULE FOR THE WEEK  
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3. PRESIDENT HABYARIMANA HAD A GOOD MEETING WITH THE LEADERS OF THE RELIGIOUS GROUP THE EVENING OF NOVEMBER 17. THURSDAY, NOVEMBER 19, THE BISHOPS WILL MEET WITH THE ELEVEN PARTIES NOT IN THE GOVERNMENT. THEY PLAN TO MEET WITH THE PRESIDENT AND THE SIXTEEN PARTIES ON FRIDAY, NOVEMBER 20, AND THEN FINALLY HAVE A MEETING WITH THE PRESIDENT AND THE FIVE PARTIES IN THE GOVERNMENT.

4. THE MEETING WITH THE PRESIDENT WAS WARM AND CONSTRUCTIVE, AND THE BISHOPS EXPRESSED OPTIMISM THAT ALL PROBLEMS WOULD BE RESOLVED. THE PRESIDENT'S CABINET DIRECTOR, RUHIGIRA, WHO WAS PRESENT, TOLD ME, HOWEVER, THAT THE BISHOPS

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S NOT GOTTEN INTO THE  
DETAILS OF THE PROBLEM AND, CONSEQUENTLY, THE  
PROFOUND POLITICAL DIFFICULTIES THAT EXIST AT THE  
PRESENT TIME WERE BRUSHED OVER LIGHTLY.

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NOVEMBER 23  
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5. NOBODY WANTS TO INTERRUPT THE PLANS FOR A MEETING IN ARUSHA ON NOVEMBER 23, BUT GIVEN THE SCHEDULE ABOVE, IT SEEMS INCONCEIVABLE THAT A CONSENSUS WILL BE REACHED ON TIME TO DISCUSS THE MAJOR POLITICAL ISSUES BEGINNING ON NOVEMBER 23. RUHIGIRA STILL WANTS TO GO FORWARD WITH DISCUSSIONS OF INTEGRATION OF THE ARMY AND REFUGEES DURING THE EARLY DAYS OF THE NEXT ROUND IN ARUSHA. I HAVE URGED HIM TO BE IN TOUCH WITH THE TANZANIANS AS THE FACILITATORS TO CHECK OUT WHETHER THE RPF WOULD BE WILLING TO CHANGE THE AGENDA TO ACCOMMODATE THE POLITICAL PROCESS HERE. RUHIGIRA EXPECTS TO HAVE A DECISION BY MID DAY NOVEMBER 19.

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SERIOUS DISCUSSIONS BEGIN

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6. RUHIGIRA PROPOSES TO PUT TOGETHER A SMALL GROUP  
OF MINISTERS AND PARTY LEADERS TO DIG FURTHER INTO  
THE PROPOSALS WHICH ARE NOW FLOATING. HE MAY SUGGEST  
THAT THE BISHOPS FORM THE GROUP FROM THE CABINET AND  
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WORK THROUGH THE NONCE TO HAVE THE ACTUAL INVITATIONS  
MADE.

7. BASIS FOR SOME OPTIMISM NOW IS THAT THE MRND  
MINISTERS HAVE FINALLY COME UP WITH A PROPOSAL. IN  
FACT THEY HAVE CIRCULATED A 14-PAGE PAPER WITH  
ANNEXES DESIGNED TO BE A BASIS FOR NEGOTIATIONS WITH  
THE OTHER PARTIES. RUHIGIRA GAVE ME A COPY LAST  
NIGHT BEFORE IT WAS DISTRIBUTED, SEEKING OUR VIEWS ON  
UTILITY OF THE PAPER.

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AMEMBASSY BRUSSELS PRIORITY  
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C O N F I D E N T I A L SECTION 02 OF 02 KIGALI 04765

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8. IT IS A SERIOUS JOB. THE FIRST SIX PAGES OF ANALYSIS CONTAIN NOTHING PARTICULARLY NEW AND WILL SURELY OFFEND THE OPPOSITION PARTIES. BUT THE SECOND SECTION OF THE PAPER DESCRIBES MODALITIES FOR PUTTING IN PLACE THE AUTHORITIES AND INSTITUTIONS OF THE TRANSITION. THE PAPER DESCRIBES FIVE POTENTIAL SCENARIOS FOR DEALING WITH THE DESIGNATION OF LOCAL

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AUTHOR: HBT, THE DESIGNATION OF DEPUTIES FOR THE NATIONAL ASSEMBLY, THE ORGANIZATION OF THE ELECTIONS AT THE BEGINNING AND THE END OF THE TRANSITION PERIOD, AND THE LENGTH OF THE TRANSITION PERIOD. FOR EACH SCENARIO, THE PAPER THEN GIVES AN ANALYSIS OF HOW TO PUT THESE FOUR ELEMENTS INTO OPERATION. THE FIVE SCENARIOS ARE: (1) SELECTION OF LOCAL OFFICIALS AND DEPUTIES BY A NATIONAL CONFERENCE, (2) SELECTION BY NOMINATION, (3) SELECTION BY PARTIAL ELECTIONS, (4) SELECTION BY PROVISIONAL ELECTIONS, AND (5) SELECTION BY DEFINITIVE ELECTIONS.

9. WE BELIEVE THAT SOME PLACE, POSSIBLY IN BETWEEN THE PARTIAL ELECTIONS AND PROVISIONAL ELECTIONS FOR SELECTING LOCAL OFFICIALS, THERE MAY BE SOME COMMON GROUND. ALSO NOTEWORTHY IN THE MRND PAPER IS THE CONCLUSION THAT THE AREAS OF DISAGREEMENT IN THE PROTOCOLS SHOULD BE ADDRESSED EITHER THROUGH A REVIEW OF THE CONTESTED ISSUES AT ARUSHA OR IN THE PROCESS OF IMPLEMENTING THE PROVISIONS. THE FIVE SCENARIOS ARE AN ATTEMPT TO HANDLE THE DIFFICULTIES THROUGH THE IMPLEMENTATION OF THE AGREEMENT.

10. THE MOST CONTROVERSIAL PROPOSAL IN THE PAPER IS

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THE ONE THAT DISCUSSES THE SELECTION OF MINISTRY  
PORTFOLIOS. THE MRND SUGGESTS THAT EACH PARTY IN THE  
PRESENT GOVERNMENT SHOGCZNQ  
AND OTHER PARTIES. CLEARLY THE PROPOSAL WILL BE  
RATHER QUICKLY REJECTED BECAUSE THE PARTIES BELIEVE  
THAT THE PORTFOLIOS FOR THE RPF SHOULD COME FROM THE  
MRND GROUP. NEVERTHELESS, THE PAPER IS A SERIOUS  
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EFFORT TO PUT FORWARD PROPOSALS FOR FURTHER INTERNAL  
NEGOTIATION. IF WE AND THE NONCE AND RUHIGIRA ARE  
ABLE TO PUT TOGETHER A SMALL GROUP OF RESPONSIBLE  
PEOPLE, THEY WILL BE ABLE TO USEHWBGJ  
CAJTS\$, 'Q8, -)8"3\$. HE ALSO BELIEVES THAT USEFUL  
DISCUSSIONS CAN BE HELD ON REFUGEE QUESTIONS. I  
AGREED WITH THE PRESIDENT TO CONSULT WITH THE NONCE  
WITH A VIEW TOWARDS HAVING THE BISHOPS SET UP A SMALL  
COORDINATING GROUP SOMEWHAT ON THE LINES OF WHAT WAS  
USED LAST FEBRUARY AND MARCH. WE ALSO DISCUSSED THE  
QUESTION OF DEMOBILIZATION; I WILL SEND BY SEPTTEL  
SOME THOUGHTS ON THE SUBJECT. FLATEN

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